# A COST – EFFECTIVENESS MODEL FOR OPTIMIZATION OF THE PROGRAMMES OF MEASURES

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### Implementation of the European Water Framework Directive

The programmes of measures (POM) must contain (Art. 11):

- BASIC measures (minimum requirements to be complied with)
   e.g. existing legislations and controls
- SUPPLEMENTARY measures, in addition to the basic measures, where necessary in order to reach the Art. 4 environmental objectives

The economic analysis (Annex III) must contain enough detailed information to make judgment about the most COST — EFFECTIVE COMBINATION (\*) of measures in respect of water uses

(\*) based on estimates of the potential costs of these measures

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# Implementation of the European Water Framework Directive

In order to meet these requirements of the WFD, each Water Agency must be able to assess:

- the costs
- the effectiveness
   of the measures and of the combination of measures

The use of a MODEL is a great help in this perspective

# The PEGASE model: utilisation in the scope of the European Water Framework Directive

- 1) IMPLEMENTATION of the model in a river basin
- 2) VALIDATION of the model: simulation of past/present situations
- 3) PRESSURE / IMPACT ANALYSIS

  Assessment of the impacts of domestic, industrial, diffuse loads
- 4) SIMULATION OF SCENARIO'S (2015 scenario's)
  Assessment of the RISK of failing to meet the GOOD STATUS
- 5) SIMULATION OF BASIC / ADDITIONAL MEASURES + COST EFFECTIVENESS ANALYSIS
  - preparation of the River Basin Management Plans (2009)
  - support for the public consultation & participation
- 6) SUPPORT for the DESIGN of the MONITORING NETWORKS

#### TERMS of REFERENCE:

- 1) The BASIC measures are COMPULSORY
  - → are considered to be effective
  - → are considered to be a pre-requisite to the cost – effectiveness analysis
- 2) Only SUPPLEMENTARY measures are subject to a cost – effectiveness analysis in order to find the most effective combination(s) at minimal cost

A TEST of the method has been made for the SCHELDT and MEUSE basins in Wallonia

- 1) The "initial situation" is the reference year 2005
- 2) The BASIC measures considered are
  - . Urban Waste Water Treatment Directive
  - . Nitrate Directive
  - . IPPC Directive
- 3) The SUPPLEMENTARY measures considered are : see list

- 3) The SUPPLEMENTARY measures considered are:
  - A. Nutrients removal / existing WWTP's 2.000 10.000 EI
  - B. Nutrients removal / future WWTP's 2.000 10.000 EI
  - C. Nutrients removal / existing WWTP's 500 2.000 EI
  - D. Nutrients removal / future WWTP's 500 2.000 EI
  - E. Individual household waste water treatment (in 'rural' areas)
  - F. Additional reduction -20% IPPC industrial discharges
  - G. Additional reduction -20% non-IPPC industrial discharges
  - I. Additional reduction -40% IPPC industrial discharges
  - J. Additional reduction -40% non-IPPC industrial discharges
  - K. Additional reduction -20% diffuse loads from agricultural soils

Potential COST FUNCTIONS have been established for each of these supplementary measures (expert judgment)

THE METHOD is a 3 steps method:

### <u>Step 1</u>:

Simulation of the water quality in the river network for the <u>reference year</u> (2005)

### Step 2:

Simulation of the water quality in the river network obtained by implementing the <u>BASIC measures</u>

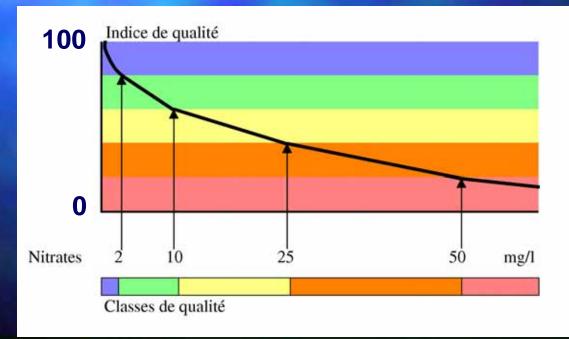
### Step 3:

As regards SUPPLEMENTARY MEASURES:

- \* each supplementary measure is first considered <u>ALONE</u> (1 measure = 1 scenario)
  - . the model is used to assess the improvement of the w.qual.  $(\Delta)$
  - . the cost functions are used to calculate the COSTS
    - → 1st result : cost and effectiveness + marginal cost of each supplementary measure (Sub-basin / Water Body)
- \* then calculation of costs and effectiveness of any <u>combination</u> of supplementary measures is done: 2/2, 3/3, 4/4, ..... N/N
  - → 2d result: cost and effectiveness of each combination of supplementary measures (Sub-basin / Water body)

Key point of the method: the water quality levels

- are computed as <u>concentrations</u> (daily non-stationary → P90)
   (BOD, COD, TOC, NH4, NO2, NO3, NKj, Ptot, PO4, DOxyg,...)
- 2) then are translated in QUALITY INDEX VALUES using the SEQ-Eau quality index (non-linear transformation)
  - → water quality levels are calculated on a scale [ 0 100 ]



#### **RESULTS:**

For each SUPPLEMENTARY MEASURE and for all the COMBINATIONS of SUPPLEMENTARY MEASURES, the method provides for each Sub-basin / Water body:

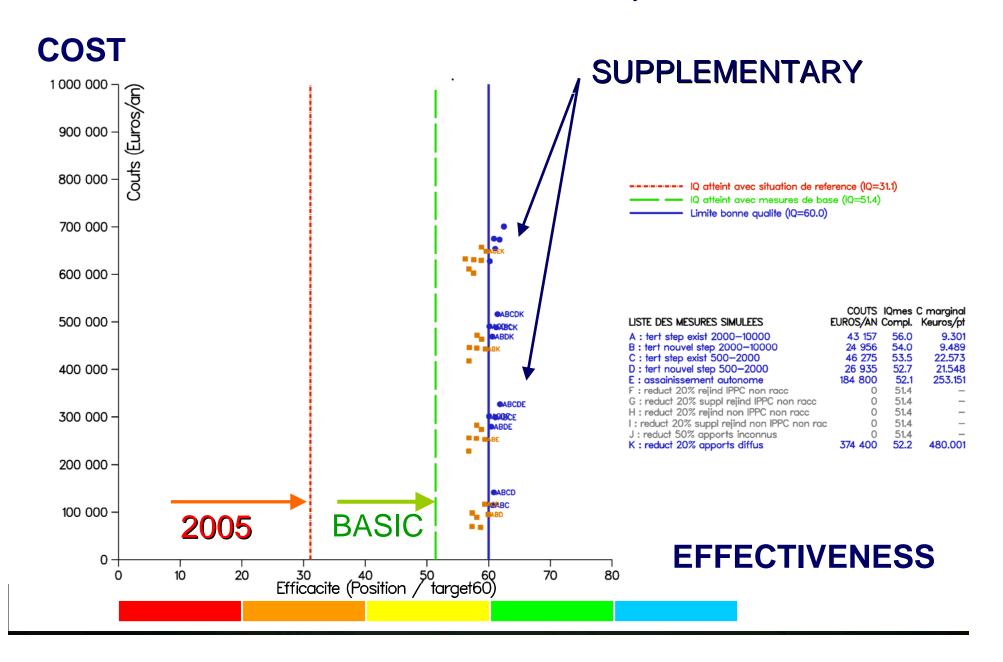
- the COST
- the water quality reached (quality indexes) = EFFECTIVENESS (the WORST value among the different quality indexes / variables is considered for each W.B.)

So that the results can be plotted on

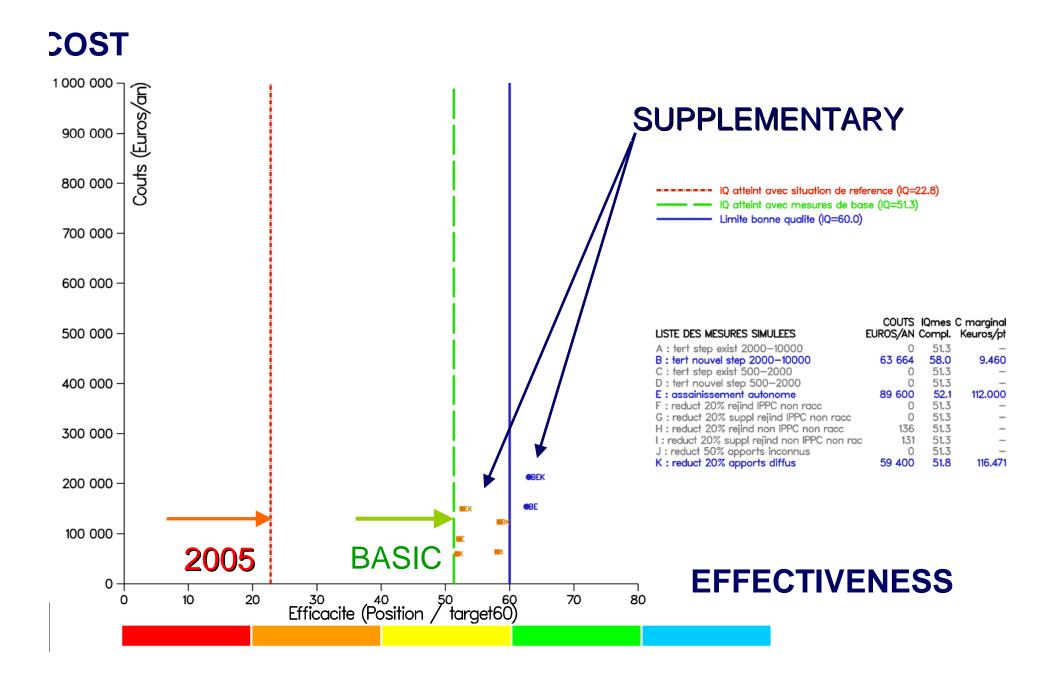
COST – EFFECTIVENESS DIAGRAMS

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#### SAMBRE sub-basin - Water Body SA17R



#### ESCAUT LYS sub-basin - Water Body EL04R

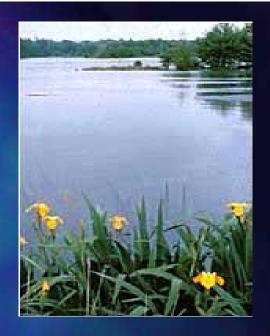


#### ANALYSIS of the RESULTS:

### The results make appear:

- Supplementary measures alone :
  - some are strongly cost-effective (low marginal cost)
  - some are poorly effective (high marginal cost)
- Combinations of supplementary measures:
   existence of "clusters" of combinations,
   some are strongly , some are poorly cost-effective

The <u>same quality levels</u> can sometimes be reached with different combinations of measures the costs are <u>within a range of 1 to 4</u>



### CONCLUSIONS

- 1) COST EFFECTIVENESS ANALYSIS makes sense
- 2) A COST EFFECTIVENESS MODEL (like the PEGASE Extended) is very useful:
  - \* to help ELIMINATING the less cost-effective combinations of measures
  - \* to help DETERMINING the most cost-effective solutions
  - \* to allow some room for debate among actors and for 'political' decision (within sets of measures which have approximately the same total cost and the same effectiveness)
- 3) The development of the method has to be continued (e.g. to take into account hydromorphology, biological quality, ...)

